JOSEPH H. HUNT Lee Gelernt* 1 **Assistant Attorney General** Judy Rabinovitz* SCOTT G. STEWART Anand Balakrishnan* Deputy Assistant Attorney General AMERICAN CIVIL LIBERTIES WILLIAM C. PEACHEY UNION FOUNDATION Director 125 Broad St., 18th Floor Office of Immigration Litigation New York, NY 10004 WILLIAM C. SILVIS T: (212) 549-2660 **Assistant Director** F: (212) 549-2654 Office of Immigration Litigation lgelernt@aclu.org SARAH B. FABIAN jrabinovitz@aclu.org Senior Litigation Counsel abalakrishnan@aclu.org NICOLE MURLEY **Trial Attorney** Bardis Vakili (SBN 247783) 10 Office of Immigration Litigation **ACLU FOUNDATION OF** U.S. Department of Justice SAN DIEGO & IMPERIAL 11 Box 868, Ben Franklin Station **COUNTIES** 12 Washington, DC 20442 P.O. Box 87131 Telephone: (202) 532-4824 San Diego, CA 92138-7131 13 Fax: (202) 616-8962 T: (619) 398-4485 14 F: (619) 232-0036 ADAM L. BRAVERMAN bvakili@aclusandiego.org 15 **United States Attorney 16** SAMUEL W. BETTWY Stephen B. Kang (SBN 292280) Spencer E. Amdur (SBN 320069) Assistant U.S. Attorney **17** | California Bar No. 94918 AMERICAN CIVIL LIBERTIES **18** Office of the U.S. Attorney UNION FOUNDATION 880 Front Street, Room 6293 39 Drumm Street 19 San Diego, CA 92101-8893 San Francisco, CA 94111 **20** 619-546-7125 T: (415) 343-1198 619-546-7751 (fax) F: (415) 395-0950 21 skang@aclu.org 22 Attorneys for Federal Respondentssamdur@aclu.org Defendants 23 Attorneys for Petitioners-24 **Plaintiffs** *Admitted Pro Hac Vice 25 **26**

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UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF CALIFORNIA

MS. L, et al.,

Case No. 18cv428 DMS MDD

Petitioners-Plaintiffs,

JOINT STATUS REPORT

VS.

U.S. IMMIGRATION AND CUSTOMS ENFORCEMENT, et al.,

Respondents-Defendants.

The Court ordered the parties to file a joint status report ("JSR") by 3:00pm on May 7, 2019, in anticipation of the status conference scheduled at 1:00pm on May 8, 2019. The parties submit this joint status report in accordance with the Court's instruction.

I. DEFENDANTS' POSITIONS

A. Update on Reunifications for the Original Class Period

As of May 6, 2019, Defendants have discharged 2,766 of 2,814 possible children of potential class members for the original class period. That is, Defendants have discharged 2,766 of the 2,814 possible children of potential class members who were in the care of the Office of Refugee Resettlement (ORR) as of June 26, 2018. *See* Table 1: Reunification Update. This is an increase of seven discharges reported in Table 1 since the JSR filed on April 12, 2019. *See* ECF No. 396. Four of the seven

children were reunified with the separated parent; the remaining three were discharged under other appropriate circumstances, such as discharges to other appropriate sponsors.

Currently, there is one child of a class member from the original class period who remains in ORR care and is proceeding towards reunification or other appropriate discharge. This child has a parent who departed from the United States, but the Steering Committee has advised that resolution of parental preference will be delayed. Defendants are supporting the efforts of the Steering Committee to obtain a statement of intent from the parent. Once Defendants receive notice from the Steering Committee, Defendants will either reunify the child or move him into the TVPRA sponsorship process, consistent with the intent of the parent.

The current reunification status for the 2,814 children ages 0 through 17 for the original class period, who have been the focus of Defendants' reporting to date, is further summarized in Table 1. The data in Table 1 reflects approximate numbers on these children maintained by ORR at least as of May 6, 2019. These numbers are dynamic and continue to change as more reunifications, determinations on class membership, or discharges occur.

Table 1: Reunification Update

D 1.4	Phase 1	Phase 2	T 4 1
<u>Description</u>	(<u>Under 5</u>)	(5 and <u>above)</u>	<u>Total</u>
Total number of possible children of potential class members	107	2707	2814
<u>Discharged Child</u>	<u>ren</u>		
Total children discharged from ORR care:	106	2660	2766
 Children discharged by being reunified with separated parent 	82	2084	2166
• Children discharged under other appropriate circumstances (these include discharges to other sponsors [such as situations where the child's separated parent is not eligible for reunification] or children that turned 18)	24	576	600
Children in ORR Care, Pa	rent in Class	<u>s</u>	
Children in care where the parent is not eligible for reunification <u>or</u> is not available for discharge at this time:	0	1	1
• Parent presently outside the U.S.	0	1	1
 Steering Committee has advised that resolution will be delayed 	0	1	1
• Parent presently inside the U.S.	0	0	0
o Parent in other federal, state, or local custody	0	0	0
 Parent red flag case review ongoing safety and well being 	0	0	0
Children in ORR Care, Pare	nt out of Cla	ass	
Children in care where further review shows they were not separated from parents by DHS	1	8	9
Children in care where a final determination has been made they cannot be reunified because the parent is unfit or presents a danger to the child	0	15	15
Children in care with parent presently departed from the U.S. whose intent not to reunify has been confirmed by the ACLU	0	21	21
Children in care with parent in the U.S. who has indicated an intent not to reunify	0	1	1
Children in care for whom the Steering Committee could not obtain parental preference	0	1	1

B. Update on Removed Class Members for the Original Class Period

The current reunification status of removed class members for the original class period is set forth in Table 2 below. The data presented in this Table 2 reflects approximate numbers maintained by ORR as of at least May 6, 2019. These numbers are dynamic and continue to change as the reunification process moves forward.

Table 2: Reunification of Removed Class Members

REUNIFICATION PROCESS	REPORTING METRIC	NO.	REPORTING PARTY
STARTING POPULATION	Children in ORR care with parents presently departed from the U.S.	23	Defs.
PROCESS 1: Identify & Resolve Safety/Parentage Concerns	Children with no "red flags" for safety or parentage	23	Defs.
PROCESS 2: Establish Contact	Children with parent contact information identified	23	Defs.
with Parents in Country of Origin	Children with no contact issues identified by plaintiff or defendant	23	Defs. & Pls.
	Children with parent contact information provided to ACLU by Government	23	Defs.
PROCESS 3: Determine Parental Intention for Minor	Children for whom ACLU has communicated parental intent for minor:	21	Pls.
TOT IVIIIOI	Children whose parents waived reunification	21	Pls.
	Children whose parents chose reunification in country of origin	0	Pls.

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	Children proceeding outside the reunification plan	0	Pls.
	Children for whom ACLU has not yet communicated parental intent for minor:	1	Pls.
	 Children with voluntary departure orders awaiting execution 	0	Defs.
	Children with parental intent to waive reunification documented by ORR	0	Defs.
	Children whose parents ACLU has been in contact with for 28 or more days without intent determined	0	Pls.
	Children whose parents steering committee could not obtain parental preference	1	PIs
PROCESS 4: Resolve Immigration Status of Minors to Allow Reunification	Total children cleared Processes 1-3 with confirmed intent for reunification in country of origin	0	Pls.
	 Children in ORR care with orders of voluntary departure 	0	Defs.
	Children in ORR care w/o orders of voluntary departure	0	Defs.
	 Children in ORR care whose immigration cases were dismissed 	0	Defs.

C. Update Regarding Government's Implementation of Settlement Agreement

SETTLEMENT PROCESS	DESCRIPTION	NUMBER
Election Forms ¹	Total number of executed election forms received by the Government	353 (225 Parents/128 Children) ²
	Number who elect to receive settlement procedures	195 (124 Parents/71 Children)
	Number who waive settlement procedures	158 (101 Parents/57 Children) ³
Interviews	Total number of class members who received interviews	1394
	Parents who received interviews	73
	Children who received interviews	66
Decisions	Total number of CFI/RFI decisions issued for parents by USCIS	665

¹ The number of election forms reported here is the number received by the Government as of April 30, 2019.

² The number of children's election forms is lower than the number of parent election forms because in many instances a parent electing settlement procedures submitted an election form on his or her own behalf or opposing counsel e-mailed requesting settlement implementation for the entire family, but no separate form was submitted on behalf of the child.

³ The number of children's waivers is lower because some parents have submitted waivers only for themselves and some parents who have waived reunification also waived settlement procedures and have therefore not provided a form for the child.

⁴ Some individuals could not be interviewed because of rare languages; these individuals were placed in Section 240 proceedings.

⁵ This number is the aggregate of the number of parents whose negative CFI/RFI determinations were reconsidered, number of parents whose negative CFI/RFI determination was unchanged, and individuals who were referred to 240 proceedings without interview because of a rare language. This number excludes 12 cases where a parent already had an NTA from ICE or was already

	Number of parents	66°
	determined to	
	establish CF or RF	
	upon review by	
	USCIS	
	 Number of parents 	0
	whose CF or RF	
	finding remains	
	negative upon	
	review by USCIS	
	Total number of CFI	73 ⁷
	decisions issued for children by USCIS	
	Number of	73 ⁸
	children	
	determined to	
	establish CF by	
	USCIS	
	Number of	0
	children	
	determined not to	
	establish CF by	
	USCIS	
Removals	Number of class	100 Parents ⁹
	members who have been	
	returned to their country of origin as a result of	
	waiving the settlement	
	procedures	

ordered removed by an IJ (which are included in the interview totals).

⁶ This number includes parents who received positive CF/RF determinations upon reconsideration, parents who received a Notice to Appear based on their child's positive CF determination, and parents who were placed in Section 240 proceedings due to a rare language.

⁷ This number is the aggregate of the number of children who received a positive CF determination, the number of children who received a negative CF determination, and children who were referred to 240 proceedings without interview because of a rare language.

⁸ This number includes children who received a positive CF determination, children who received a Notice to Appear as a dependent on their parent's positive CF determination, and children who were placed in Section 240 proceedings due to a rare language.

⁹ This number is as of April 27, 2019.

D. Parents Who ICE Records Reflect Have Absconded After Being Released

Absconders	Number of Parents	153 ¹⁰
	who absconded from	
	enrollment in ATD	
	(Alternatives To	
	Detention)	

E. March 8, 2019 Order Regarding Class Definition

On April 25, 2019, the Court approved Defendants' Plan for identifying members of the expanded class, and ordered the parties to provide a status report regarding implementation of this plan on May 16, 2019, ECF No. 405. In accordance with that order Defendants will separately update the Court regarding Plan implementation in the May 16 status report.

F. Pending Motion Regarding Released Settlement Class Members

The parties met and conferred regarding this issue on March 27, 2019. On April 3, 2019, Plaintiffs sent a list of questions regarding the information provided by Defendants. Defendants responded to these inquiries on April 12, 2019. Plaintiffs sent some follow up inquiries regarding the information provided by Defendants on May 3, 2019, and the parties spoke again on May 6, 2019 regarding these inquiries. Defendants are following up on a couple of issues discussed on that call, but

¹⁰ Data from time period of May 4, 2018 to April 30, 2019.

otherwise understand that Plaintiffs are satisfied with the information that Defendants have provided and have no further requests at this time.

G. Children Awaiting Placement.

On April 3, 2019, Plaintiffs sent an email requesting information regarding the status of 17 children who remain in ORR custody, and whose parents were removed and waived reunification. Defendants provided information in response to this inquiry in the last JSR, and also concurrently provided additional information to Plaintiffs. Defendants have received no further inquiries on this topic and believe the matter to be resolved.

H. Settlement Agreement Related to Removed Parents.

In the April 12, 2019 JSR, Plaintiffs stated that they "expect[ed] that [this] issue will need to be addressed in the next JSR and status conference." Despite this statement, Plaintiffs have not raised the issue with Defendants in advance of this filing. If Plaintiffs make any assertions about this issue in this JSR, at tomorrow's status conference Defendants will be prepared to propose how the Court should proceed.

I. Government Processes, Procedures, and Tracking, for Separations Since June 26, 2018.

1. Data Requested by Plaintiffs

Defendants will provide Plaintiffs updated reports containing information regarding parents and children separated since the Court's June 26, 2018 preliminary-injunction order on the Friday following the filing of each JSR.

2. Processes and Procedures

Defendants have provided a summary outline memorializing the processes, procedures, tracking, and communication between the agencies that have been adopted by the agencies since June 26, 2018. The outline also included an overview of the options for separated parents and children to obtain information about reunification options. Defendants also have reached out to representatives for the Bureau of Prisons and the U.S. Marshals Service to ensure that those entities are included in discussions regarding these processes and procedures.

On March 4, 2019, Plaintiffs and lawyers for the children's legal service providers sent comments and questions in response to the government's proposals. Defendants have reviewed those comments and questions, and the parties met and conferred on April 15, 2019, regarding those inquiries. Defendants have received no follow-up comments or inquiries from Plaintiffs since that meet and confer.

II. MS. L. PLAINTIFFS' POSITION

1. <u>Centralized Database and Procedures and Standards to Govern Further Separations</u>

The parties continue to meet and confer on how to address the continuing separations.

2. Deported Parents and Settlement

The parties continue to confer on this issue. Plaintiffs expect, however, that the issue will need to be addressed in the next JSR.

3. <u>Information Regarding Parents Separated from Children After June 26</u>

Plaintiffs have requested rolling disclosures of separations, as the last government disclosure, on April 12, included only separations between June 26, 2018 and March 16, 2019. The parties continue to meet and confer on this issue, and on the level of detail that the government discloses for the basis of a separation.

4. Additional Information Requests

Plaintiffs have made requests for additional information about class members, including as to parents who have been treated as if they were class members while in ICE detention (e.g., the government identifies them as having "waived reunification") but who have yet to appear on class lists. The parties continue to meet and confer on these issues.

5. <u>Steering Committee Progress</u>

The Steering Committee has successfully contacted and confirmed the preferences of nearly all removed parents with respect to reunifications. On April 12, the government reported that, as of April 11, 30 children with removed parents remained in ORR custody. The Committee has advised the government that no preference will be forthcoming for one of those parents due to complex and individualized family circumstances, leaving 29 children with removed parents in

the operative group. The Committee has delivered preferences for the parents of 28 of those children. The parent of the remaining child is seeking to return to the United States under the Settlement Agreement, and the Steering Committee has advised the government that the delivery of a parental reunification election in this case will therefore be delayed.

The status of efforts based on the operative group of 29 children in ORR custody with removed parents appears in the table immediately below.¹¹

Removed parents identified by the government to the Steering		
Committee as of 4/12/2019		
Parent's final preference has been communicated to the government	2812	
Parent has elected reunification in Country of Origin	0	
Parent has elected to waive reunification in Country of Origin	28	
Total number of cases where the parent seeks to return to the U.S.	1	

F. Children Whose Parents Have Submitted Preferences and Are Still Detained

On February 12, the Steering Committee provided to the government information regarding 22 children who had been in ORR custody for at least five

As discussed at the October 25 Status Conference, Plaintiffs are reporting a set of detailed numbers based on the government's most recent list of children in ORR custody with removed parents. The numbers presented in this Joint Status Report are based on the numbers provided by the government in the April 12 Joint Status Report, excluding the one child for which no preference will be forthcoming.

The Steering Committee determined that for one child it was appropriate to report the preference of a non-removed parent because the Steering Committee was unable to reach the removed parent.

months following the submission of a final reunification election. The government provided detailed information regarding these children most recently on April 12, which the Steering Committee appreciates. According to the government's April 12 data, 13 children in ORR custody as of that date remained separated from their parents for more than six months following the submission of a final reunification election, with seven children having been in ORR custody for more than eight months following the submission of a final reunification election. The Steering Committee will continue to meet and confer with the Government regarding the

remaining children.

III. MMM-Dora Plaintiffs' Report Regarding Settlement Implementation

The parties continue to work together to implement the settlement agreement approved on November 15, 2018. Counsel for Plaintiffs are providing the government with signed waiver forms as they are received from class members. The parties are meeting and conferring on settlement implementation issues as they arise (including a productive meeting earlier this week), and are working together to resolve various issues regarding implementation, interviews for class members, statistical reporting, and various individualized issues as they arise. The parties will alert the Court of any issues that require the Court's guidance.

As reported in the prior JSR, and per the Court's February 22, 2019 Order (ECF No. 362), the Government provided *Dora* and *M.M.M.* counsel with a list of

class members with removal orders, which includes individuals with either 1 2 expedited removal orders or final removal orders. The parties are continuing to meet 3 and confer about the data and the best way to identify class members who may be in 4 need of settlement relief. The Government has recently provided Plaintiff's counsel 5 with additional address information to facilitate outreach to class members. 6 7 DATED: May 7, 2019 Respectfully submitted, 8 /s/ Lee Gelernt 9 Lee Gelernt* 10 Judy Rabinovitz* Anand Balakrishnan* 11 12 **FOUNDATION** 13 New York, NY 10004 14 T: (212) 549-2660 F: (212) 549-2654 **15** lgelernt@aclu.org **16** jrabinovitz@aclu.org 17 18 19 20 P.O. Box 87131 21 T: (619) 398-4485 22

AMERICAN CIVIL LIBERTIES UNION 125 Broad St., 18th Floor abalakrishnan@aclu.org Bardis Vakili (SBN 247783) ACLU FOUNDATION OF SAN DIEGO & IMPERIAL COUNTIES San Diego, CA 92138-7131 F: (619) 232-0036 bvakili@aclusandiego.org Stephen B. Kang (SBN 292280) Spencer E. Amdur (SBN 320069) AMERICAN CIVIL LIBERTIES UNION

FOUNDATION 39 Drumm Street

27 28

23

24

25

San Francisco, CA 94111 1 T: (415) 343-1198 2 F: (415) 395-0950 skang@aclu.org 3 samdur@aclu.org 4 Attorneys for Petitioners-Plaintiffs
*Admitted Pro Hac Vice 5 6 7 JOSEPH H. HUNT **Assistant Attorney General** 8 SCOTT G. STEWART 9 Deputy Assistant Attorney General WILLIAM C. PEACHEY 10 Director 11 WILLIAM C. SILVIS **Assistant Director 12** 13 /s/ Sarah B. Fabian SARAH B. FABIAN 14 Senior Litigation Counsel 15 NICOLE MURLEY Trial Attorney **16** Office of Immigration Litigation 17 Civil Division U.S. Department of Justice 18 P.O. Box 868, Ben Franklin Station 19 Washington, DC 20044 (202) 532-4824 20 (202) 616-8962 (facsimile) 21 sarah.b.fabian@usdoj.gov 22 ADAM L. BRAVERMAN 23 **United States Attorney** SAMUEL W. BETTWY 24 Assistant U.S. Attorney 25 26 Attorneys for Respondents-Defendants 27